Item No.	Classification: Open	Date: 9 February 2009	Meeting Name: Executive
Report title:		Proposed Children and Young People's Plan 2010- 13	
Ward(s) or groups affected:		All	
From:		Strategic Director of Children's Services	

RECOMMENDATION(S)

- 1. To note the proposed new Children and Young People's Plan (CYPP) for 2010 to 2013 and its implications for the council.
- 2. To note that this proposed CYPP will be subject to final partner and public consultation, as set out in paragraphs 28 and 29, with publication by April 2010.
- 3. To note that the CYPP 2010-2013 will be subject to new statutory guidance, expected later this year, which may require revisions to these proposals.
- 4. To recommend to Council Assembly, following completion of partner and public consultation, that the proposed CYPP is formally adopted as Southwark Council's key policy framework document for children and young people.

BACKGROUND INFORMATION

- 5. The report to the Executive in July 2009 set out the expected system-wide implications arising from changes to statutory guidance on children's trusts, CYPPs and for the lead member and director of children's services. The Apprenticeships, Skills, Children and Learning Act 2009, which received Royal Assent on 12 November 2009, amends the Children Act 2004 to enable the establishment of a children's trust board. It is therefore expected that, from April 2010 children's trusts will become a statutory body and the duty to cooperate will be further strengthened, including the addition of relevant partners, and requirements on the CYPP to set out local arrangements.
- 6. By April 2011, it is expected that the CYPP will need to meet new requirements as set out in draft statutory guidance, which is currently out for consultation. We anticipate that this guidance will require the CYPP, as the joint commissioning strategy of children's trust partners, to set out in detail how partners will cooperate to improve wellbeing for children, young people and their families. It will need to show how partners will commission services to address locally identified needs, integrate provision better and focus on early intervention, safeguarding and reducing the impact of child poverty on outcomes. The CYPP will be expected to set out what actions will be delivered by which partner or partnership and what resources they will commit. The CYPP set out in appendix 1 will form the strategy for these developments.
- 7. The CYPP also needs to inform a wider range of planning arrangements,

including borough and council-wide strategic and partnership plans and those that impact on outcomes for children, such as our spatial plan and the PCT Strategic Commissioning Plan. It is expected that the plans of partners will form a complex array of inter-related strategic, commissioning and operational plans with their children and family aspects aligned through the CYPP and informing operational planning for frontline services. The CYPP will be central to future inspection arrangements of both the council and partners alike and is likely to have implications for the council's use of resources and capacity to improve outcomes, as well as direct implications for the planning arrangements of corporate, local strategic partnership, PCT, adult services and other significant council plans which will need to be aligned accordingly.

8. In addition, proposed Working Together [to safeguard children] guidance indicates that the children's trust, from April 2010, should draw on support and challenge from the local safeguarding children board. It is anticipated this will form the basis of a new annual safeguarding report from the safeguarding board to the children's trust board that will set out what improvements need to be made locally to improve safeguarding. In response, from April 2011, the CYPP is likely to need to set out what needs to be done by each partner to improve outcomes for safeguarding in a local area in line with the annual safeguarding report recommendations. This could impact on a range of council and partnership wide delivery arrangements in the future.

KEY ISSUES FOR CONSIDERATION

- 9. Development of the proposed CYPP commenced in April 2009 and has been overseen by the children's trust at each stage. Development to date has included a wide range of council and children's trust partners, including key personnel from leisure, the PCT, housing, regeneration, community safety and the voluntary sector.
- 10. The evidence gathering included a comprehensive joint strategic needs assessment, and senior and strategic conversations across the five ECM outcomes and cross-cutting themes including parenting, workforce and prevention to identify as a system what we are doing well, what we can build on and where we need to do it differently. This set the framework for stakeholder consultation through borough-wide storytelling events with children, young people, parents, carers and frontline staff with some 14 dedicated events from July to September 2009 and a wide range of workshops and programmes in schools, libraries, and a youth festival. Some 1,000 stories have been collected and used to shape and inform priorities. Partners have collectively then reviewed the data, stories and views of strategic and senior stakeholders to make sense of it and develop priorities.
- 11. The resultant priorities and commitments form the basis of the proposed CYPP, as set out in Appendix 1, which the Executive is asked to note, subject to the provisos below.
- 12. A summary of the needs assessment against the five Every Child Matters outcomes is being prepared, ahead of publication in April 2010 to meet statutory requirements. It is currently in draft form, and is expected to be finalised for Council Assembly's consideration on March 24 2010.
- 13. A statement of how the authority's budget will be used to contribute to the

commitments in the plan, plus a statement as to how the plan relates to the authority's performance management and review of services for children and relevant young persons are also being prepared. The information contained in the proposed plan (in Appendix 1) is currently draft, and will be expanded and finalised through final partner consultation, which will be completed by Council Assembly on March 24 2010.

- 14. The current CYPP expires on 1 April 2010, and the proposed CYPP as set out in Appendix 1 will meet current existing statutory requirements, by the time it goes to Council Assembly. It also anticipates the expected changes, which are currently out for consultation and due to come into effect in 2011. These changes are expected to require the CYPP to become the commissioning plan for services for children, young people and families from April 2011. In this context, commissioning means how we redesign services to better improve outcomes in line with local need using the range of resources available across children's trust and council partners.
- 15. The commitments outlined in Appendix 1 form the basis of the strategy and priorities for the proposed CYPP for 2010 to 2013. Once the CYPP has been agreed, these commitments will remain unchanged. In light of any revisions to meet the new guidance, it is anticipated these will have implications for the detail only, such as financial obligations or service configurations resulting from partnership decisions, not strategy.
- 16. The commissioning framework has been developed with partners, children, young people and parents and sets out how we as a children's trust wish to work, commission and deliver services. This will form the basis of all work in delivering the proposed CYPP. Central messages in the way we will work in improving outcomes for local children, young people and families are:

Values: ambition, high aspirations, shared responsibility and building social capital in our communities; building capacity of families and communities to raise their children and solve their problems independently

Principles: needs-led, targeted early intervention; thinking creatively, being realistic about impact, jointly deciding what to do and stop doing; making better use of specialist resources; simplifying the local system; shared choices

Accountability: commitment to cooperate as partners; an equipped workforce and shared focus; responding to the inspection agenda; benchmarked, evidence-based practice; constructive challenge of each other's action and solutions

Quality standards: services need to make a difference, build capacity and resilience of families, improve independence and self sufficiency (i.e. do not facilitate a dependency culture), safeguard children, narrow the gap in outcomes, and use integrated working principles and tools.

- 17. Key to the implementation of the CYPP will be working through partners over the coming year to:
 - Specify action based on needs assessment of where we want to target

resources and efforts and what we want to achieve through the CYPP. The transformed statutory landscape and the current harsh economic climate provide an opportunity to reshape the local marketplace and deliver the step change we require in how we commission and deliver provision to children, young people and their families

- Understand the causal factors leading to dependency and poor outcomes.
 Identifying how as a council we can work together jointly to negate the interdependencies between different provision and its impact on improving outcomes, such as the effect of social housing and issues such as domestic violence on the life chances of children, young people and families
- Identify the shared resources and jointly looking at how we can better use these across the system making shared decisions about what to stop and where we will target for most impact against priority outcomes
- Commission provision in partnership that supports reducing dependency both in terms of the type of provision provided and the behaviours of the workforce

Policy implications

- 18. As highlighted in the previous section, the CYPP as a document has significant implications for the council and partners going forward. However, in particular the Executive may wish to consider the following implications arising from emerging priorities
- 19. **Thinking families** families at the centre of all we do. Priorities within this area may have implications for:
 - Future configuration of information and outreach services, as a key message has been the difficulty of parents getting information on local provision. Improving this within children's services will potentially impact on development and future delivery of corporate models and potentially the use of the CSC across a range of channels
 - Coordinating the range of activities on offer for children, young people and families across the council and partners, including how leisure, the sustainability agenda and cultural opportunities can be seen as part of a 'core offer'. This will include considering how we can work together to improve provision for those with learning difficulties and disabilities so they and their families can better access mainstream provision and take up the range of opportunities available in the borough
 - As we move forward in developing the 'think family' agenda, how we bring together family support and the continuum of provision that supports vulnerable families across the council and partners, the use of resources and enforcement to support families that pose challenges for a range of different council services and provision. This is likely to include how we share information, identify our families in greatest need in the borough and redefining who we will target collectively in our local

response to the agenda

- 20. **Narrowing the gap** better life chances for all. Priorities within this area may have implications for:
 - How as a borough we plan, commission and work differently across the range of provision available in health, children's and other providers (such as GPs, poly clinics, children's centres, local hospitals and one stop shops) to support better health outcomes for babies, infants and mothers
 - How we work across the council and partners to raise aspirations of local families, improve conditions for family life and better tackle generations of worklessness and dependency
- 21. **Raising the bar** high-quality provision that meets local needs. Priorities within this area may have implications for:
 - As a council, how we work together to equip schools as hubs of our local community. Developing improved pathways to a range of support to better meet the wide range of needs of their students and community
 - How we work across council services to support those groups within our community that are experiencing poorer outcomes across the board rather than addressing these only within service boundaries
- 22. **Succeeding into adulthood** at-risk young people achieve wellbeing. Priorities within this area may have implications for:
 - How we can use the range of partner expertise, provision and opportunities in the borough to improve skills and employability of young people. Utilising corporate relationships with the private sector to enable better pathways for young people to take up local learning and employment opportunities
 - How to utilise the range of resources available in the borough to better meet our corporate parent and statutory responsibilities in a joined-up way for care leavers and young offenders
- 23. **Working Together** to safeguard children from harm. Priorities within this area may have implications for:
 - How we work across the range of partners supporting vulnerable adults that are parents in safeguarding their children from harm, including shared assessment processes and support for those on a child protection plan
 - The future delivery of domestic abuse provision in the borough that is delivered in a joined-up way across all partners. A key risk factor for a range of services that are supporting families across the council

Community Impact Statement

24. The work of the children's trust and the CYPP has wide-reaching implications for all children, young people and families, including the most vulnerable. A key underpinning principle will be to ensure it embeds considerations of equalities and human rights throughout its development, action and review. We are currently working to mainstream equalities in all aspects of the work such as the needs assessment, stakeholder engagement and performance review arrangements. The CYPP and children's trust will be underpinned by a range of equality impact assessments in line with the corporate model and approach.

Resource implications

- 25. The CYPP is expected to require a statement of how the local authority's use of resources will contribute to the improvement of outcomes. Both the current statutory guidance and the revised guidance out to consultation note that detailed financial information is not required, but that the statement of resources should be sufficient to give confidence that the actions proposed by the CYPP are realistic, affordable and not merely a set of aspirations. Financial information will need to be available to elected members and boards of local partners when they are endorsing plans. This will need to be reflected in council budget setting processes.
- 26. |By April 2011, it is expected that the CYPP will have to show how the budgets of local partners involved in preparing the plan, including the voluntary sector, will be used to contribute to the delivery of the plan. It should also set out progress on the pooling and aligning of budgets and how children's trust partners intend to integrate the use of assets, resources and new technologies in support of delivery. It is particularly important where joint actions are proposed without a pooled budget that partners set out clearly the level of resources committed to and how budgets will be aligned or funding apportioned.
- 27. The quality of service provision is one of the most important factors in delivering overall improvement in outcomes. The challenging public sector financial context over the coming years makes it vital that services are evidence-based, cost-effective and efficient. The CYPP will be used as a driver to remove duplication where it exists across the children's system and target resources against the agreed set of priorities.

Consultation

- 28. The proposed CYPP as set out in Appendix 1 is being considered and agreed by other children's trust partners, the PCT and the police, in line with statutory requirements. This will be completed when Council Assembly considers the proposed plan on March 24 2010. In addition, members are being consulted through the Education and Children's Services Scrutiny Sub-Committee and Corporate Parenting Board, as well as an open members' seminar to which all ward members were invited.
- 29. A programme of formal public consultation on the proposed CYPP is planned in line with statutory guidance and local requirements, and will take place in late February/early March. There has been widespread involvement of partners and stakeholders to date, including children, young people, parents and frontline staff.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Communities, Law & Governance

- 30. The Executive is being asked to note:
 - i. the proposed new Children and Young People's Plan (CYPP) for 2010 to 2013 and its implications for the council.
 - ii. the further work which is being undertaken to complete the plan, including consultation and then to recommend the Plan to Council Assembly after this work is completed.
 - iii. the requirements of the CYPP are changing and those changes are expected to require a new plan to be published by 1 April 2011.
- 31. In accordance with the council's constitution agreement of the CYPP is a matter reserved for Council Assembly.
- 32. The report sets out that changes to the content of the CYPP are anticipated. However, the precise extent of these cannot be known until the guidance and regulations currently out to consultation, have been finalised. Although the proposed Plan is for 2010 to 2013, it is expected that a further plan will be brought back to Executive, as explained in the report.
- 33. The requirements of the CYPP are set out in the Children and Young People's Plan (England) Regulations 2005 as amended, and require the plan to set out the improvements which the authority intend to make during the plan period to the well-being of children and relevant young persons so far as relating to—
 - (a) physical and mental health and emotional well being;
 - (b) protection from harm and neglect;
 - (c) education, training and recreation;
 - (d) the contribution made by them to society; and
 - (e) social and economic well-being
- 34. The regulations set out specific matters which need to be covered in the plan, most of these have been covered. The report sets out the matters which are outstanding. They are the following:
 - iv. Needs assessment against outcomes
 - v. A statement of how the council's budget will be used to contribute to these improvements
 - vi. A statement as to how the plan relates to the authority's performance management and review of services for children and relevant young persons.

Finance Director

- 35. This report asks the Executive to note the priorities and partnership commissioning intentions to be included in the new CYPP, as well as the supporting vision and commissioning framework.
- 36. As required by current statutory guidance, the CYPP must include a statement of how the authority's budget will be used to contribute to the commitments in the plan. The information contained in the proposed plan (in Appendix 1) is currently draft, and will be expanded and finalised through final partner consultation, which will be completed by Council Assembly on March 24 2010.

- 37. In the introduction to the plan it is recognised that the Children and Young People's Plan for 2010 to 2013 will need to be implemented in a transformed statutory landscape and the harshest economic climate seen in decades.
- 38. The Council and each of partners will undoubtedly be facing severe financial challenges over the life of the plan. As set out previously in reports to Executive relating to the Policy and Resources Strategy 2010/11 to 2012/13, the government has given no indication of revenue support grant for local government for 2011/12 and beyond and has not provided any assurance that the existing grant floor will continue to be in place for future years. The failure to set out future grant allocation makes it extremely challenging to plan with any certainty for future years.
- 39. Further, the Council services included within the CYPP currently rely on significant specific grant funding streams, including Area Based Grant (£10.7M) and Sure Start (£16.4M). The future of these funding sources is particularly uncertain and there is, for example, no commitment to continue any Sure Start funding beyond March 2011.
- 40. Given the above, it will be particularly important for the Council and its partners to explore every opportunity for achieving efficiency gains by creatively aligning budgets and by joint commissioning of services to deliver the CYPP priorities.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Statutory Guidance on cooperation arrangements including the children's trust board and the children and young people's plan	Southwark Council Strategy and Partnerships Children's Services 160 Tooley Street London SE1 2TZ	Elaine Allegretti 53816
Young Southwark - Statutory Changes to Children's Trust Board Executive Report July 2009	Southwark Council Strategy and Partnerships Children's Services 160 Tooley Street London SE1 2TZ	Elaine Allegretti 53816
Children and Young People's Plan Guidance 2009 (January 2009)	Southwark Council Strategy and Partnerships Children's Services 160 Tooley Street London SE1 2TZ	Elaine Allegretti 53816
Children's Trust: Statutory Guidance on inter agency cooperation to improve wellbeing of children, young people and their families (November 2008)	Southwark Council Strategy and Partnerships Children's Services 160 Tooley Street London SE1 2TZ	Elaine Allegretti 53816

APPENDICES

No.	Title
Appendix 1	Draft CYPP 2010-2013

AUDIT TRAIL

Lead Officer	Romi Bowen, Strategic Director of Children's Services			
Report Author	Elaine Allegretti, Head of Strategy and Partnerships			
Version	Final			
Dated	18 January 2010	18 January 2010		
Key Decision?	Yes	Yes		
CONSULTATION W	ITH OTHER OFFIC	ERS / DIRECTORATES	S / EXECUTIVE	
MEMBER				
Officer Title	Officer Title Comments Sought Comments included			
Strategic Director of Communities, Law		Yes	Yes	
& Governance				
Finance Director		Yes	Yes	
List other officers here				
Executive Member		Yes	Yes	
Date final report sent to Constitutional/Community		1 February 2010		
Council/Scrutiny Team				

APPENDICES

Appendix 1 – Draft CYPP 2010-2013

2010-2013

Children and Young People's Plan

Welcome

We are pleased to introduce our Children and Young People's Plan for 2010 to 2013. It has been developed in an unprecedented environment, with a transformed statutory landscape and the harshest economic climate seen in decades.

We have not shied away from these challenges. We see this as a historic opportunity to reshape what services we offer to ensure they better meet the needs of the children, young people and the families we serve.

We are clear and committed to driving through the major changes we and our communities need. This means making sure services are of the highest quality and are based on evidence of need, and ensuring that everything we do makes the difference we expect. We will also work to enable families and the community to raise their children and solve their problems independently.

We will ensure our efforts and resources work best for our communities and are targeted only on the priorities identified in this plan. We will decide together how we will target our limited resources for maximum effect. Sometimes this means knowing what to stop as well as which new directions to take to make sure we get the best value and have the biggest impact.

We will be focused on tackling the causes and consequences of child poverty and improving family life. We recognise the importance of having a home and neighbourhood you enjoy living in, and will work make sure vulnerable and disadvantaged children, young people and families have the best chances in life.

We will focus our efforts and resources on acting early to try and prevent problems where we can. We will also harness the expertise and resources of schools, health partners and the voluntary and community sector – everyone who is involved in the lives of children, young people and families in Southwark.

Now that we have agreed our priorities, we are committed to creating a workforce able to achieve our vision. This means greater efforts towards working together to ensure that we are all focused on increasing families' independence and helping children and young people flourish.

We are proud of how we listen to the voice of our communities – and it is at the heart of this plan. Our priorities were developed by involving those who have the biggest stake in our borough – our children, young people, parents, carers, staff and practitioners. Together we aspire to shape the borough for the better and to ensure every child, young person, family and community thrives.

[Signatures of all Young Southwark executive members to be included]

How was the plan developed?

Understanding the views of children, young people, families and staff is very important to us, and we are committed to making sure they influence how services are designed and run. These views are more than an 'add on' – they are a central part of our needs assessment and support our understanding of what is working well, not so well and where we need to change things.

When developing this plan, we wanted a way in which all evidence and the views of stakeholders, particularly children, young people and families, could inform the plan's commitments.

We began by using comprehensive performance data and a high-level service review to identify themes and areas. Then we went out into our communities and workforce, and asked them to tell us a story. We organised more than a dozen events, which included Saturday family sessions, as well as activities specifically for children and young people in libraries, a festival and schools.

We were honoured and delighted that more than 1,000 children, young people, parents, carers, staff and practitioners responded. Their stories tell of the ups and downs of growing up in Southwark, of the challenges and celebrations of local families, and of the difference we can make when we get things right, and where sometimes we are getting things wrong.

The stories told us about childcare and schools and activities for young people, about life with children with special needs, about crime and healthcare, about being a new parent, growing up or being a grandparent. They also told us about dedicated people who helped make a difference and of frustrated times when it was not clear where to turn.

Many spoke of pride of living or working in Southwark – all provided fresh insights into family life and gave us a powerful evidence base to inform this plan. We also involved young people, parents and practitioners in helping us to make sense of the stories, particularly in relation to some of the emerging cross-cutting themes and supporting the interpretation of evidence such as data.

The stories have been especially powerful in helping us to understand where and how we need to do things differently, but also helping us to build on what children, young

people and families are telling us is working well and their ideas for making it work even better.

We are proud of our communities' contribution and have published a selection as a companion to this plan, alongside a summary of the comprehensive needs assessment used to shape it.

The involvement of children, young people, families and staff does not stop with the plan's publication. Just as they helped shape it, we will ensure they play an equally important role reviewing and challenging our progress. Together, we can shape the borough for the better.

How does the plan fit with national priorities?

This plan recognises and addresses the far-reaching implications of statutory changes to children's trusts, Children and Young People's Plans and the roles of lead members and directors of children's services, which came into force on 1 April 2010.

By April 2011, this plan, as the joint strategy of children's trust partners, will set out in detail how we will cooperate to improve wellbeing for children, young people and their families. It will show how we as partners will commission services to address locally identified needs, integrate provision better and focus on early intervention, safeguarding and reducing the impact of child poverty on life chances. The plan will also set out what actions will be delivered by which partner or partnership, and what resources they will commit.

This plan informs a wider range of planning arrangements, including borough and council-wide strategic and partnership plans and those that impact on life chances for children, such as our spatial plan and the PCT Strategic Commissioning Plan. The plans of partners form a complex array of interrelated strategic, commissioning and operational plans with their children and family aspects aligned through the plan and informing operational planning for frontline services.

This plan is central to future inspection arrangements of both the council and partners alike. In addition, *Working Together to Safeguard Children* guidance has set out how the children's trust should draw on support and challenge from the Southwark Safeguarding Children Board. This work is ongoing and will form the basis of a new annual safeguarding report from the safeguarding board to the children's trust board.

This will set out what improvements needs to be made locally to improve safeguarding. and, in response, this plan will include what needs to be done by each partner to improve outcomes for safeguarding in a local area in line with the annual safeguarding report recommendations.

Our vision

"Every child, young person and family in Southwark has high expectations and the best opportunities. We will work together in a way that makes a difference, helps overcome inequality and disadvantage, and increases families' abilities to raise their children successfully. We will work to increase independence and build the capacity of children, young people and families to have healthy and independent lives, feel safe and secure, and achieve their full potential."

In order to achieve this, we will work in partnership across five priorities:

- Thinking family families at the centre of all we do
- Narrowing the gap better and more equal life chances for all
- Raising the bar high-quality provision that meets local needs
- Succeeding into adulthood at-risk young people achieve wellbeing
- Working together children are safeguarded from harm

A new way of working

This plan represents our commitment to work in new and different ways. We are committed to focusing our efforts and resources on ensuring we enhance the abilities and strengths of our children, young people and families and to removing the barriers to them fulfilling their potential.

In modernising and redesigning our services, we will align or redirect resources according to the priorities agreed in this plan to improve their life chances in the most efficient and effective way possible.

This model of commissioning has major implications for the way we work and provide services, for our policy and practice, and for the competencies of our workforce.

We have developed a range of strategies which set out what we agree we need to do to ensure we meet the commitments set out in this plan – they are the plan's enablers and building blocks.

Collectively they provide the vehicles for implementing the plan's priorities, be that through information sharing protocols, models for commissioning third sector involvement or ways to work in a more integrated way.

[detail of supporting strategies to come]

They will explain in more detail the scope and priorities for universal, preventative and specialist services, as well as addressing the needs of cross-cutting issues such as the involvement of the third sector, our action to address child poverty and the development needs of our workforce.

Our principles and values

We, Young Southwark, agree to follow these principles and values when jointly commissioning services across the partnership to create better futures for children, young people and families.

The framework they create will both inform how we commission services by and through the children's trust board, and be used to challenge the decisions of the partnership and all partners.

The children's trust board will continue to work throughout the duration of this plan to ensure that these principles and values are shared and understood by all partners.

This framework sets out:

- 1. Our values for working together as partners and a community to improve the life chances of local children, young people and families
- 2. Our principles for redesigning services
- 3. Our commitments to share accountability for achieving local priorities
- 4. Our quality pledge for services based on what children, young people, families and people working with them have told us are important
- 1. Our values for working together as partners and a community to improve the life chances of local children, young people and their families We will be ambitious for our children, young people, their families and the community. Our starting point is that parents and carers are best placed to promote their child's wellbeing.

All partners will share responsibility for achieving the priorities in this plan, working together to carry out the changes needed locally.

We will jointly prioritise and decide what action we need to take to address local priorities and issues.

We will work to build social capital in our communities to help respond to local priorities.

2. Our principles for redesigning services

Our services will be shaped by the needs of our communities. We will look to offer services as locally as possible and will always prioritise the use of resources on the commitments in this plan.

At all times, we will work together to simplify the local system and improve its value for money and effectiveness.

Our role in keeping children and young people safe has been central to the development of all the commitments in this plan, and will inform all actions overseeing and implementing them.

When redesigning services, we will make shared choices about where, when and how we narrow the gap in individual or group outcomes.

We will think creatively and be open to the opportunities of doing things in new ways.

When decisions impact on other partners, we will decide together what we are going to do differently or stop doing.

When changing the way we do things, we will be clear and realistic about the impact we want to have.

We will target early intervention and preventative services to help further strengthen and build capacity in universal services to meet needs earlier and more effectively.

We will ensure specialist services help to support the development of strong universal and targeted services as the bedrock of local provision.

We will make the most and appropriate use of specialist services and non-statutory and community partners so that resources are targeted at those most in need.

3. Our commitments to share accountability for achieving local priorities

As the children's trust board, we have a clear and separate identity while working within the wider co-operation arrangements to improve the life chances of children, young people and families across the five Every Child Matters outcomes.

We will work together to develop and equip a workforce that can deliver the changes needed at all levels across the partnership.

We will strengthen our partnership-wide priorities and areas for service improvement with robust and systematic performance, risk management and evaluation systems.

Our shared focus is to improve the life chances for children and young people and families while recognising the need to respond to inspection and regulation requirements.

We will make sure that we are clear about the roles, responsibilities and resources each partner brings to achieve the priorities in this plan.

We will seek to continually improve as a local area and will benchmark our performance against local and national best practice, and evidenced-based models.

We will use our shared commitment to local priorities to challenge each other and the solutions we develop as a partnership.

4. Our quality pledge for services based on what children, young people, families and people working with them have told us are important

Every service will be measured for its impact against the following pledges:

- Our services will be of high quality and make a positive difference to the lives of children, young people and families
- They will seek to build the ability and resilience of children, young people and their families to be independent
 - We will make use of family, community and social networks, and ensure every staff member, agency and partner acts to support independence
 - Where children, young people and their families have additional needs, there will be clear pathways that they and practitioners can use, and where appropriate they are supported in their transition between services
- They will ensure children and young people are safeguarded in all we do
 - Each staff member, agency and partner will have the skills and knowledge to take appropriate action for those identified at risk of harm

- We will ensure the system is fit to deliver the step change in local arrangements to protect children from harm
- At all times they work to narrow the gap and improve life chances for all
 - We will recognise the importance of outreach and parental engagement in designing and providing services
- They will improve the use of integrated working practices
 - We will use local and national common tools and processes, and ensure information sharing and the role of the lead professional are central to how we deliver services in partnership with families and other agencies
 - We will recognise children and young people as part of families and ensure the family story is understood and respected when families interact with our services//a range of council and children's trust partners

Our local priorities and the results we expect

Thinking family - families at the centre of all we do

- Simplifying how you access services and information about them
- Improving the quality, suitability and range of activities for children and young people
- Independence for children and young people with learning difficulties and/or disabilities, and their families
- Children and families being a healthy weight
- Supporting vulnerable families through an effective continuum of parenting provision (TBC)

Narrowing the gap – better and more equal life chances for all

- Better health for babies, infants and mothers
- Early years provision that meets the needs of vulnerable children
- Looked after children achieving their educational potential
- Raising the achievement of those groups falling behind

Raising the bar - high-quality provision that meets local needs

- Children are school ready and schools are child ready
- Every school and setting aspires to excellence
- Schools and settings are able to meet their students' needs
- Raising attainment at 19

Succeeding into adulthood - at-risk young people achieve wellbeing

- More young people in education, employment or training
- Looked after young people succeed as young adults
- Less crime by and against young people
- Lower rates of teenage conceptions

Working together - children are safeguarded from harm

- A stronger family-based approach to safeguarding
- Services that meet the needs of our children and community
- Fewer children and families experiencing domestic abuse

Our priority is... Simplifying how you access services and information about them

You can expect... To find it easier to learn about and use universal services covering birth to adulthood. Age, culture or level of need or resources will not be a barrier because we will reach out in ways most appropriate to our diverse communities. You will also see more parents shaping services and participating in their community, empowered by strong local networks.

We will commission services that	As a result, we expect
Put in one, easily accessible place, information	Children, young people, parents and
on what is universally available for children,	practitioners report a better experience when
young people and families, up to aged 19	accessing information, advice and guidance
Make better use of existing community	A more streamlined information service and
providers of information and services to	improved performance across a range of areas
children, young people and families	as targeted by outreach activities
Better coordinate and target outreach and	A robust infrastructure which supports parental
parental engagement activities to narrow the	engagement at all levels and is central to how
gap in life chances	we improve services

Our priority is... Improving the quality, suitability and range of activities for children and young people

You can expect... More children and young people choosing to play, volunteer, participate and be active in Southwark. More will be shaping services, being part of their community and participating in the decisions that affect their lives – and those who are vulnerable will find the support and opportunities they need to get back on track and realise their potential.

We will commission services that	As a result, we expect
Bring together a borough-wide offer of good-	Improved quality and suitability of youth
quality play opportunities and activities for	provision in the borough
children and young people which also meet the	
needs of at-risk groups	A well communicated and coordinated
	programme of activities for young people that
Provide young people with opportunities to be	meets a range of local needs
active citizens and participate in their local	
community	More children and young people participating in
	activities such as volunteering, contributing to
	the decisions that affect their lives and involved
	in planning and evaluating youth work

Our priority is... Independence for children and young people with learning difficulties and/or disabilities, and their families

You can expect... Services focused on building the capacity and skills in children, young people and their families to be more independent and enable them to make better use of a wider range of local opportunities and services. You can also expect a more streamlined, consistent approach to transition between life stages or services.

We will commission services that	As a result, we expect
Improve the experience of children, young people and their families moving from early years to school and from children's to adult services	A more streamlined, consistent approach to transition between services or life stages, and for children, young people and their families to report a better experience
Provide care and short break support to enable children, young people and their families to make the most of universal services such as local leisure facilities and childcare placements	More children, young people and families receiving care and short breaks outside the home and choosing to use a wider range of local facilities
Build the capacity of children, young people and families to live independent lives at all key stages of their development, from birth to young adulthood	Children, young people and their families with the skills to enable them to lead more independent lives and better use the range of opportunities available to them

Our priority is... Children and families being a healthy weight

You can expect... Partners to be more active in encouraging children, young people and families to live healthy lifestyles and to improve how we identify those in need of support. Children, young people and families with unhealthy weights can expect effective tailored services that meet their needs by bringing together the right mix of advice, treatments and providers.

We will commission services that	As a result, we expect
Enable children, young people and	Reduced rates of overweight children in
families to maintain a healthy weight	key at-risk groups
through effective early intervention and	
prevention activity	Lower rates of childhood obesity at year
	6 and reception
Target those at risk of an unhealthy	
weight through tailored advice and	
support, and help reduce the	
prevalence of overweight children,	
young people and families	
Develop a range of effective treatments	
for anorexia, obesity and other weight	
disorders through timely, multi-	
component, family-based interventions	

Our priority is... Better health for babies, infants and mothers

You can expect... Antenatal support that is high quality, coordinated and accessible, and more pregnant women using it earlier in their pregnancy. There will be fewer deaths in infancy and more babies will have good health. Practitioners will be working more closely with partners and better able to identify and take action to support families with additional needs.

We will commission services that	As a result, we expect
Provide a coordinated approach to ensure	A reduction in infant mortality rates
women can access high-quality antenatal	
support at an earlier stage of pregnancy	A higher percentage of women seeing a
	midwife or a maternity healthcare professional
Promote the health of children in their early	by 12 completed weeks of pregnancy
years including improving joint working	
between health visitors and early years	Higher MMR immunisation rates at age 2, and
services to identify families in need of targeted	more infants being breastfed at 6–8 weeks
support, and to establish effective pathways for	
practitioners working with families with	A more efficient and effective approach to
additional needs	assessing a child's health needs that leads to
	improved health for the child

Our priority is... Early years provision that meets the needs of vulnerable children

You can expect... Settings have the necessary skills and access to appropriate expert support to ensure vulnerable children achieve better health, wellbeing and educational outcomes. Parents will get better support in understanding and dealing with their and their child's needs. Children's centres will be the hub of services, working with partners to provide seamless, effective support.

We will commission services that	As a result, we expect
Meet the social and emotional needs of	To narrow the gap in achievement at
children and better support parents in the	foundation stage profile for the lowest
development of their child's social and	achieving 20%, and for PSED and CLLD scales
emotional needs	and other vulnerable groups
Provide suitable early years placements for	Better joined-up support for children and
vulnerable groups such as children with a child	families through Sure Start children centre
protection plan, children in need and those with	hubs across the network of early years
learning difficulties and/or disabilities	practitioners, providers and settings
Supports local developments and needs in line	
with the revised Healthy Child Programme	
continuum for those with additional needs	

Our priority is... Looked after children achieving their educational potential

You can expect... More looked after children and young people attending school, realising their educational potential and overcoming the gap in achievement with their peers. They can expect partners to be working together to maximise local expertise and provision, offer flexible, quality educational opportunities appropriate to their need, and support them when changing schools.

We will commission services that	As a result, we expect
Better use the variety of expertise and services	Greater numbers of looked after children
available across children's trust partners to	achieving their learning and educational
help keep looked after children in education	potential
and support them in achieving their educational	
potential	To further narrow the gap in educational
	achievement between looked after children and
Manage the transition of looked after children	their peers
from one educational setting to another	
	More looked after children attending school or
Are flexible and able to respond to the	an equivalent
educational needs of looked after children	
wherever they are placed	

Our priority is... Raising the achievement of those groups falling behind

You can expect... More children and young people reaching at least the educational achievement of their national peers. Their schools will be more strategic, coherent and effective in targeting pupil underachievement and sharing good practice. The aspirations of children, young people and their families will also be higher through their greater use of activities and services in and out of school.

We will commission services that	As a result, we expect
Target cohorts of children and young people to help buck the trend of key underachieving pupils	Continued improvements in achievement and attainment up to the age of 19, to approach and exceed national figures
Ensure good practice and learning is spread across the whole system	A further narrowing of the gap between underachieving groups and their peers
Be targeted in our approach to raising the aspirations of children, young people, their parents and the community through an	Improved quality and range of provision both in and out of school, and greater take-up
improved range of coordinated in-school and out-of-school provision	More coherence and strategic drive to initiatives that support curriculum and staff development

Our priority is... Children are school ready and schools are child ready

You can expect... All children able to access high-quality early years settings which address their child's social, emotional, physical and learning needs so they are well prepared for the challenge of starting school. Schools will be better informed about the needs of their children and will be able to support them whatever stage of development the child has achieved.

We will commission services that	As a result, we expect
Are high quality, age appropriate and help	More children able to access good-quality early
prepare children for school by supporting them	years settings
to participate and achieve early learning skills	
	Improved achievement in the early years
Ensure there are sufficient school places that	foundation stage and at KS1
meet all the needs of local children irrespective	
of their developmental stage and where	More children to access places in local schools
possible close to their home	that meet their requirements
Better support the transition of children from	
early years to school settings so their social,	
emotional, physical and learning needs are met	

Our priority is... Every school and setting aspires to excellence

You can expect... More families choosing a Southwark school or setting because standards are higher, and more children and young people realising their potential. Schools can expect quality services and strong leadership from the local authority and, as leaders too, will be working together and with partners to ensure every child, young person, family and community thrives.

We will commission services that	As a result, we expect
Enable children and young people to reach	All aspects of provision judged good or better
their full potential through a consistent range of	by Ofsted, and more schools and settings
high-quality services that are based on need	classified as 'outstanding'
and delivered collaboratively across a range of	
providers	Schools to rate local authority services highly
	and for demand for local authority services to
Raise standards through sustainable, strong	be high
leadership at school and borough level	
	Schools to be making a major contribution to
Incorporate the voice of pupils, parents and the	improving life chances of children, young
community, and encourage members of the	people and families
community to be involved in school leadership	
	Increased pupil and parent satisfaction reported
	of Southwark's schools, with fewer parents
	opting out of Southwark's schools and settings

Our priority is... Schools and settings are able to meet their students' needs

You can expect... Children and young people overcoming barriers to learning and achieving their full potential. They and their families can expect their school to be inclusive and have the capacity and skills to meet their social, emotional and additional learning needs. Schools, working together and with partners, can expect to access specialist support when appropriate.

We will commission services that	As a result, we expect
Through consistent, high-quality services, build	Greater numbers of young people with barriers
the capacity of universal settings to better	to learning achieving higher, including less
identify and take targeted action to meet the	exclusions and improved attendance
social and emotional needs of vulnerable	
children, young people and their families	More young people feeling safe and fewer
	incidences of bullying
Reconfigure how we provide community mental	
health support to children, young people and	Investment in early intervention to be according
their families in mainstream settings, including	to need and evidence of what works, while
when and how to access specialist provision	building the capacity of families to solve their
	own problems
Enable partners to make better use of the	
specialist learning skills and resources	Universal settings to be confident and equipped
available in the borough	to meet their students' and families' needs
Create and use a clearer framework of tiered	A greater consensus about what works and
support for children with additional learning	how we can share expertise and best practice
needs	across the system, as well as more quality
	referrals and better use of specialist provision

Our priority is... Raising attainment at 19

You can expect... More young people staying in education or training after 16, choosing to do this locally and achieving better qualifications. More will be making good choices about their future because they and their parents will be receiving quality careers and education advice, and the curriculum and opportunities on offer will meet their needs and those of local employers.

We will commission services that	As a result, we expect
Deliver a high-quality, broad, balanced	More young people choosing to take up
curriculum for those aged 14 to 19, ensuring	appropriate provision locally
that it is both coordinated and meets the needs	
of our employers and young learners at levels	Attainment at level two and three to rise and the
one, two and three	gap with national figures to disappear
Provide good-quality careers and education	Less young people dropping out post-16
advice and guidance that results in young	
people making good choices	More young people taking up apprenticeships
	and work placements in the local area
Build capacity with local businesses to ensure	
there are better pathways for young people into	
employment	

Our priority is... More young people in education, employment or training

You can expect... More young people choosing and remaining in a quality local education placement suitable to their needs. Parents and the community will have higher aspirations for their children, young people at risk of dropping out will have been identified and guided on to an appropriate path to employment, and those in need will be receiving tailored advice and support.

We will commission services that	As a result, we expect
Work collaboratively to identify earlier and	More young people in education, employment
target those groups at risk of not taking up	or training including those at greater risk and
education, employment or training, and support	with more complex needs
them to access a broad, balanced curriculum	
	A broader range of quality education, training
Identify and target quality advice at an earlier	and employment opportunities
age to young people at risk of not taking up	
education, employment or training	
Work with the community to increase	
aspirations and engage parents in supporting	
their child's post-16 choices	
Provide co-ordinated, tailored advice, guidance	
and support for those not in education,	
employment or training, to enable them to take	
up and remain in one of a range of quality local	
placements appropriate to their needs	

Our priority is... Looked after young people succeed as young adults

You can expect... More looked after young people living in a stable placement, taking up education, employment or training, and managing independent lives successfully. All partners will bring together their services to support those under 22 years into adulthood, and specialist expertise will be available to ensure the most vulnerable are safeguarded.

We will commission services that	As a result, we expect
Consolidate what's on offer across council,	More looked after young people in education
children's trust and local strategic partnership	training and employment
partners for looked after children aged 16 to 21	
to support them to move successfully into	More stability in placements
adulthood	
	More care leavers managing their lives
Provide tailored support for those that need it in	successfully as young adults
order to succeed in adulthood and be	
independent	Better safeguarding of those at risk of harm to
	themselves and others through improved
Ensure a multi-agency response that draws on	specialist support
a range of specialist services and expertise for	
looked after young people with very complex	
needs	

Our priority is... Less crime by and against young people

You can expect... Fewer and less serious crimes being committed by young people and a fall in reoffending. There will also be less young people being victims or fearful of crime and antisocial behaviour. And more young offenders will be choosing to enter education, employment or training, living in suitable accommodation and leading a lawabiding lifestyle.

We will commission services that	As a result, we expect
Target early intervention services at young	Fewer and less serious crimes being
people and their families who are at risk of	committed by young people
involvement in crime as either victim or	
perpetrator	Less young people becoming victims of crime
	and fewer being fearful of crime and antisocial
Prevent reoffending and reduce the	behaviour among young people
seriousness of crimes through a model of multi-	
agency, evidenced-based intervention and	More young people who have committed
support	crimes taking up education, employment or
	training opportunities, living in suitable
Assist young offenders to engage positively in	accommodation and desisting from offending
their community through supported	lifestyles
opportunities to enter education, employment	
or training, live in suitable accommodation and	
develop law-abiding lifestyles	

Our priority is... Lower rates of teenage conceptions

You can expect... More young people, whatever their level of need, making positive choices about their sexual health and relationships, and more parents feeling able to guide their child's choices. Young people will be accessing quality advice and contraception when and how they need it, and there will be self-development opportunities for our vulnerable young people.

We will commission services that	As a result, we expect
Ensure good-quality sexual health information,	More young people are able to make positive
advice and guidance is available to all young	choices around sexual health and relationships,
people and their families	and more parents feel able to guide and
	influence their child's choices
Increase access to contraception	
	A rise in the number of young people accessing
Provide targeted information and support on a	contraception
range of services including sexual health,	
educational and self-development opportunities	Reduced rates of teenage pregnancy, and
to at-risk groups, including looked after	more teenage parents in training or
children, teenage mothers, vulnerable parents	employment
and young offenders	

Working together - children are safeguarded from harm

Our priority is... A stronger family based approach to safeguarding

You can expect... Partners to reshape services for vulnerable families so they are more responsive, integrated and effective. You can also expect us to bring together the widest range of knowledge and expertise to support children with a child protection plan, which will lead to less time on plans, fewer re-registrations and improved outcomes for the child and family.

We will commission services that	As a result, we expect
Enable the joint assessment of children and	Improved joint assessments and greater
their families that recognises the difficulties	integrated working across the partnership
being experienced in the household, and draws	
on evidence from all services involved with the	More effective child protection plans which will
family	result in less time being spent on them
Reshape the way we support children with a	Fewer hospital admissions caused by
child protection plan that builds on the wide	unintentional and deliberate injuries to children
range of knowledge and expertise of all the	and young people
professionals involved with the family	
Improve the effectiveness of joint work to	
ensure there is appropriate multi-agency	
targeted, specialist support when needed, and	
that there is a more efficient use of resources	
by those working with a child and their family	

Working together - children are safeguarded from harm

Our priority is... Services that meet the needs of our children and community

You can expect... More children to be safe because services are meeting their and the community needs, and the workforce is able to recognise and act on potential signs of abuse and neglect. Partners, with the community, will also work better together to ensure children are protected from harm and to improve the quality of referrals to social care.

We will commission services that	As a result, we expect
Develop provision that responds to local	More children are safe and/or report they feel
community and safeguarding needs to keep	safe
children safe	
	More good-quality and timely referrals to the
Improve the quality and consistency of contact	most appropriate agency
and referrals to social care or to other agencies	
as appropriate	Improvements to frontline practice in line with
	serious case review recommendations, SSCB
Secure a well-trained workforce able to	annual report and Working Together to
understand child development, and recognise	Safeguard Children guidance
and act on potential signs of abuse and neglect	
	All agencies will be reviewing safeguarding
Deliver the system-wide improvements to	performance and be reporting to the Southwark
achieve the step change required by Working	Safeguarding Children Board
Together to Safeguard Children guidance	
	More voluntary, community and faith group
Develop the positive relationship with the	involvement in safeguarding children
borough's communities to build their capacity to	
keep children safe	

Working together - children are safeguarded from harm

Our priority is... Fewer children and families experiencing domestic abuse

You can expect... Fewer instances of domestic violence and repeat victimisation because we are working better together to ensure prevention, intervention and enforcement services are more coordinated and effective. Children in families experiencing domestic abuse will be safer and have better life chances, and more young people will choose to engage in positive relationships.

We will commission services that	As a result, we expect
Develop a partnership-wide approach to prevention, intervention and enforcement activities to ensure a more integrated continuum of support for families experiencing domestic abuse	Lower rates of domestic violence and repeat victimisation A fall in the negative impact of domestic abuse on children's safety and life chances
Improve the coordination of support for children in families experiencing domestic abuse, both through greater integrated working by partners across the system and better training opportunities	Less sexual offences by and against young people, and more young people aware of and choosing to engage in positive relationships
Ensure that information, guidance and support services for young people encourage positive relationships	

Review of needs, stakeholder views and performance

This plan has been developed in collaboration with a wide range of children's trust partners at all levels, and has been overseen by the children's trust board at each stage.

The priorities and commitments identified in this plan are the result of detailed analysis of a comprehensive joint strategic needs assessment, widespread stakeholder consultation and extensive performance review, as follows:

Needs assessment

We undertook a comprehensive joint strategic needs assessment across the five Every Child Matters outcomes and cross-cutting themes including schools, parenting, workforce and safeguarding to identify as a system what we are doing well, what we can build on and where we need to do it differently.

A summary of this analysis is included in this plan and is available as a separate document [to be confirmed]. It is available [details to follow].

Views of children, young people and families in Southwark

The needs assessment set a framework for stakeholder consultation through borough-wide storytelling events with children, young people, parents, carers and frontline staff. Some 1,000 stories have been collected and used to shape and inform priorities. In addition, a parent and child survey collected a further 800 views on issues across the five Every Child Matters outcomes.

A selection of the stories collected has been published [due April 2010] and is available [details to follow].

Performance review

The third strand to the plan's development was a senior management review of our performance to date, to identify what we are doing well and what we can build on and where we need to do it differently – against each of the Every Child Matters outcomes.

We are publishing this analysis alongside the needs assessment, and it includes

summaries for each outcome, showing how we are building on our strengths and addressing areas for improvement.

Use of resources

Investing in outcomes for children, young people and families

We are committed to providing the resources needed to deliver effective services for children, young people and families, and to ensuring these resources are used efficiently. Over the past three years [details to follow to include description of funding arrangements].

Current expenditure plans

The finance and resource requirements arising from the Children and Young People's Plan can be divided between direct expenditure by the three core providers (education, social care and health) and expenditure by other council departments, the police and the voluntary sector, which also impact upon the outcomes sought by the plan.

[Table to come]

Resources

The resources required to fund the above expenditure, come from a variety of sources as follows:

[Table to come]

Directing resources to priority outcomes

Because this plan has been developed in the harshest economic climate seen for decades, this strategy and its commissioning plan focus on identifying priorities, detailing what is achievable on current resource assumptions, and mapping the core resources available.

We will also use the priorities to identify system-wide priority and improve the use of resources by working to reduce duplication and better utilise a range of partnership-wide resources to deliver outcomes.

What happens next?

Financial planning and governance

The quality of service provision is one of the most important factors in delivering overall improvement in outcomes. The challenging public sector financial context over the coming years makes it vital that services are evidence-based, cost-effective and efficient. This plan is the driver to remove duplication where it exists across the children's system and target resources against the agreed set of priorities.

We anticipate that, by April 2011, the future statutory guidance will require the CYPP to include a statement of how the local authority's use of resources will contribute to the improvement of outcomes. We, therefore, intend to publish, in April 2011, financial information which details that the commitments in this plan are realistic, affordable and not merely a set of aspirations.

We also anticipate that, by April 2011, this plan will also have to show how the budgets of local partners involved in preparing it, including the voluntary sector, will be used to contribute to the delivery of the plan.

We, therefore, will set out our progress on pooling and aligning budgets and how children's trust partners intend to integrate the use of assets, resources and new technologies in support of delivery. It is particularly important where joint actions are proposed without a pooled budget that partners set out clearly the level of resources committed to and how budgets will be aligned or funding apportioned.

Over the coming months, we will oversee the development of partnership and governance arrangements to ensure we have robust infrastructure for delivering the commitments in this plan.

Supporting strategies

We have developed a range of strategies which set out what we agree we need to do to ensure we meet the commitments set out in this plan – they are the plan's enablers or building blocks.

Collectively they provide the vehicles for implementing the plan's priorities, be that through information sharing protocols, third sector involvement or ways to work in a more integrated way.

They will explain in more detail the scope and priorities for universal, preventative and specialist services, as well as addressing the needs of cross-cutting issues such as the involvement of the third sector, our action to address child poverty and the development needs of our workforce.

We will publish these strategies in summer 2010. For copies, go to [details to be confirmed]

And so the work begins...

Now we embark on achieving our priorities and making sure the major changes we and our communities need take place over the next three years.

We know that by working together, being of one mind, we will be more effective because we will jointly plan and apply the use of our resources and improve the services on offer.

And now that we have set our priorities, it is our workforce who will make them happen. We are confident we will meet the expectations and challenges you have told us matter because of our staff's skills and commitment to turning our aspirations into changes you see in your daily lives.

Above all, we must ensure that everything we do is focused on ensuring all children, young people and families have the best chances in life.

Although this plan is our strategic intentions for the whole borough, it should and will translate into changes to the services you use or work with – the schools, youth clubs, and antenatal services in your neighbourhood.

It aims to help families be more independent and able to solve their own problems.

And for more children and young people to be healthier, happier, safer and achieving their full potential.